OFFICE OF THE STATE'S ATTORNEY FOR BALTIMORE CITY
2019 Annual Report

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LETTER FROM THE STATE’S ATTORNEY
I am honored and grateful to serve as your State’s Attorney and proudly present our 2019 Annual Report. Since taking office in 2015, my team and I have remained committed to serving the citizens of Baltimore by ensuring one standard of justice for all regardless of one’s race, sex, religion or occupation. I am wedded to these values because I know that they are the only way to restore trust between the community and the criminal justice system that serves them. This report, I hope, reflects this dedication and provides you – the community, with evidence of this commitment.

Baltimore is where my family and I call home. My children, and your children, deserve better. With nearly 4,000 felony cases and an overall conviction rate of 95 percent for 2019, my Assistant State’s Attorneys (ASA) continue to remove repeat violent offenders from our streets and divert low-level offenders to opportunities.

Some of the successes to explore for this past year include:

Making Our Streets Safer
- In 2019, our Felony Trial Division and Special Victims Unit closed the term with a 90 and 96 percent conviction rates respectively.
- This year we prosecuted some of the perpetrators of the most heinous crimes in Baltimore City including:
  - A 75-year sentence for Keon Gray, a repeat violent offender that took the life of 7-year-old Taylor Hayes.
  - A 65-year sentence for high-ranking Black Guerilla Family gang affiliate, Roderick King, who was convicted of attempted first-degree murder, first-degree assault, armed carjacking, armed robbery, and use of a firearm in a crime of violence.
  - Life plus 40 years sentence for the killer of 18-month-old Zaray Gray, Francois Browne. Browne was convicted of second degree murder and child abuse resulting in death.

Supporting and Protecting Victims and Witnesses of Crime
Our Victim and Witness team in 2019:
- Offered almost 800 counseling sessions to victims and witnesses of crime.
- Relocated over 280 victims and witnesses to provide safety and peace-of-mind during trials.
- Provided $18,000 of assistance in 2019 to victims and witnesses of crime in the City including repairing damaged property after a break-in, replacing stolen medications, and cleaning up crime scenes.

Restoring Trust
- My Conviction Integrity Unit secured five exonerations in 2019 and since my tenure began in 2015 I have freed nine men in total who were innocent.
- During December of 2019, my office announced the development of the “Resurrection After Exoneration” program in honor of Malcolm Bryant, an exonerree who spent 18 years in jail for a murder he did not commit. The program will work in collaboration with other agencies to ensure exonerees are supported, both physically and mentally, after release from prison.
- In February of 2019, I announced that my office will no longer prosecute marijuana possession. Prosecuting marijuana possession cases has no public safety value, disproportionately impacts communities of color and further erodes public trust in the criminal justice system.
- In the pursuit of justice, the SAO and the Office of the Public Defender filed joint motions to “throw out” cases tainted by the former Baltimore Police Department’s (BPD) Gun Trace Task Force (GTTF) to “right the wrongs” of unjust convictions associated with those corrupt police officers. Vacatur legislation provided the SAO with the legal remedy to ask a judge to vacate those convictions. To date, nearly 650 motions to vacate have been granted.

Investing In Our Future
These efforts reflect the State’s Attorney’s Office (SAO) dedication to transforming the role of prosecutors in the communities they serve. As we head into 2020, my office will continue the tried and true programs established during my tenure including:

- The Junior State’s Attorney’s Program – a paid educational opportunity for Baltimore City youth to learn about all the different criminal justice career opportunities available to them after graduation.
- #BmorePopUp – a summer event series which provides our young people with alternative activities on Friday evenings when juvenile crimes tend to spike.
- Great Expectations – an introductory class for 4th grade students to learn about careers in the criminal justice system.
- AIM to B’More – an alternative to incarceration that improves the quality of life for low-level felony drug offenders. Graduates of this program develop career skills and leave without a criminal record tarnishing their ability to start anew.

Please take a close look at the wealth of information contained in this report. It is a testament to the hard work of my dedicated staff. I encourage you to share this with family, friends, and neighbors because the effort to interrupt violent crime in Baltimore City cannot be done alone. It is a monumental task that will take every Baltimorean from every walk of life to accomplish. Together, we are stronger.

Sincerely,

Marilyn J. Mosby, Esq.
Baltimore City State’s Attorney
The mission of the Office of the State’s Attorney for Baltimore City (SAO) is to safeguard communities in Baltimore City through the effective prosecution of crime. Justice is the only barometer of success for our office, which is why our prosecutors are sworn to aggressively pursue “justice over convictions” in every case. Justice is doing what is fair and appropriate in each case, taking into account the nature of the crime, its impact upon the victim, and the circumstances of the defendant. Sometimes justice requires a conviction and lengthy prison sentence, but other times justice requires dropping all charges, or diverting a defendant out of the criminal justice system to drug rehabilitation, education or job training. When the evidence exists—justice also requires us to exonerate those that have been falsely accused or wrongly convicted.
BUREAUS AND UNITS

ADMINISTRATION
Administration provides all administrative, non-legal support to the office and includes the following units: Human Resources, Finance, Information Technology, Operations, and Policy & Legislation.

CRIMINAL INTELLIGENCE
Criminal Intelligence, created under the Mosby Administration, expanded the Conviction Integrity Unit and is also comprised of the Public Trust and Police Integrity, Forfeiture and Economic Crimes, Criminal Strategies, and Evidence Review units.

EXTERNAL AFFAIRS
External Affairs, created under the Mosby Administration, is responsible for fostering and strengthening relationships with the Baltimore community and includes the Communications, Victim and Witness Services, Crime Control and Prevention, and Community Engagement units.

MAJOR CRIMES
Major Crimes is the largest division in the office, and is comprised of all of the Felony Trial Units, including Major Investigations, Homicide, Special Victims, Gun Violence Enforcement, General Felony and Narcotics.

OPERATIONS
The Operations division is comprised of District Court, Central Booking, Misdemeanor, Juvenile, Problem Solving Court, and Training.
# By the Numbers

## Nearlly 4000 Felony Cases Prosecuted

<table>
<thead>
<tr>
<th>Unit</th>
<th>Conviction Rate</th>
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<tbody>
<tr>
<td>Overall</td>
<td>95%</td>
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<tr>
<td>Felony</td>
<td>90%</td>
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<tr>
<td>Homicide</td>
<td>81%</td>
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<tr>
<td>NARCOTICS</td>
<td>98%</td>
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<tr>
<td>Special Victims Unit</td>
<td>96%</td>
</tr>
<tr>
<td>Major Investigations Unit</td>
<td>98%</td>
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<tr>
<td>Public Trust &amp; Police Integrity Unit</td>
<td>87%*</td>
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</table>

*CORRECTION: This number has been revised from the misprint in the printed version. It reflects victories for 7 out of 8 total cases.*
OVER 3.2 MILLION
Secured in Grant Funding for Prevention, Prosecution and Victims Services

TOTAL BUDGET: $46,735,892

5 EXONEREEES

11,387 VICTIMS & WITNESSES SERVED
797 GRIEF COUNSELING SESSIONS
286 FAMILIES RELOCATED

2,700 YOUTH & FAMILY SERVED AT POP-UPS
60 JUNIOR STATE’S ATTORNEY PARTICIPANTS
85 GREAT EXPECTATIONS PARTICIPANTS
MAKING OUR STREETS SAFER

The National Public Safety Partnership (PSP)

On July 6, 2019 the State’s Attorney joined the United States Attorney for the District of Maryland Robert K. Hur, officials from the Department of Justice’s Bureau of Justice Assistance, the Baltimore Police Department (BPD), and other federal law enforcement officials to initiate the National Public Safety Partnership program with the Baltimore Police Department.

The National Public Safety Partnership (PSP) was established in June 2017 by the U.S. Department of Justice (DOJ) in response to the Executive Order on the Crime Reduction and Public Safety Task Force, which emphasizes the role of DOJ in combating violent crime and states:

Baltimore was chosen as one of ten FY 2019 PSP sites where the Justice Department will work collaboratively to provide training and technical assistance in areas such as crime analytics, emerging technology and community engagement. Since 2017, the Justice Department has directed nearly $14.9 million in customized training and technical assistance to help build crime fighting capacity in PSP sites, including $6.6 million to support the FY 2019 sites through FY 2022. PSP seeks to bring law enforcement stakeholders together to work collaboratively in reducing violent crime attributed to felonious firearm use, drug trafficking and human trafficking.
THE PSP APPROACH

- 3-Year Commitment
- Strategic Site Liaison Assigned
- Annual Customized Training Symposium
- Peer Learning and Exposure to a Community of Practice

- Expedited Delivery of Assistance in Seven Core Areas:
  - Federal Partnerships
  - Crime Analysis
  - Technology
  - Gun Violence
  - Criminal Justice Collaboration
  - Community Engagement
  - Investigations
A jury convicted Keon Gray—a repeat violent offender—of second-degree murder of seven-year-old Taylor Hayes. Gray was sentenced to 75 years in prison for the murder. This sentence also included gun charges related to possessing a firearm as a prohibited person, two counts of assault in the first-degree, and three counts of possessing a handgun in the commission of a crime of violence.

High-ranking Black Guerilla Family gang affiliate and violent repeat offender Roderick King was convicted and sentenced to 65 years in prison for attempted first-degree murder, first-degree assault, armed carjacking, armed robbery, use of a firearm in a crime of violence among other charges for a carjacking and attack that took place in the Highlandtown community in the spring of 2018.

Francois Browne was sentenced to life plus 40 years in prison in the death of 18-month-old Zaray Gray. Browne was convicted of second-degree murder and child abuse resulting in death. An autopsy subsequently ruled the death a homicide resulting from non-accidental trauma.

Shawn Malley was sentenced to 60 years for a home invasion, second-degree assault, wearing a dangerous weapon openly with the intent to injure, and conspiracy to commit a home invasion.

Former BPD Officer Michael O’Sullivan was sentenced to 15 months at the Department of Corrections for perjury and misconduct in office after a three-day sentencing hearing. During a Baltimore City district court handgun case, O’Sullivan conscientiously lied under oath resulting in an innocent man’s wrongful conviction and imprisonment.
6 MONTHS - OFFICER CARLOS RIVERA-MARTINEZ

Baltimore City Police Officer Carlos Rivera-Martinez was convicted of second-degree assault and misconduct in office for his role in responding to a request for additional officers by which he tackled the victim and hit him several times on the head with his device.

9 MONTHS - OFFICER ARTHUR WILLIAMS

Former Baltimore Police Officer, Arthur Williams was sentenced to nine months in prison for misconduct in office, and five years fully suspended for assault in the second-degree. He will be on two years of supervised probation, in which time he will be required to complete Anger Management counseling. A recording surfaced of Williams assaulting a citizen in August of 2018 after an unlawful stop. He then reported a false chain of events of the incident to his command staff.

135 YEARS - KEITH HAYES & TRAVIS BURROUGHS

Keith Hayes was sentenced to life suspend all but 35 years plus five years supervised probation for sexual offense in the First Degree, 35 years for conspiracy to commit sexual offense in the first degree, time served for assault in the Second Degree, and five years for false imprisonment, all to run consecutively to each other for a total sentence of 75 years to run consecutively to his prior conviction of 40 years.

Travis Burroughs was sentenced to life suspend all but 60 years plus five years of supervised probation for his role in the joint-rape of and false imprisonment of a 24-year-old Baltimore woman in June 2017.

THREE LIFE SENTENCES PLUS 80 YEARS - WILLARD TURNER

Willard Turner, 35, was found guilty of the abduction and the murder of 29 year old victim, Tiffany Jones in August 2018. The defendant was convicted of the following charges: first-degree murder; arson; kidnapping; conspiracy to kidnap; false imprisonment; and, conspiracy. He is facing three life sentences plus 80 years for his crimes.
Baltimore ended 2019 with 348 men, women and children murdered, and an additional 771 were shot resulting in non-fatal injuries. As we fight for justice and work towards peace, we remember and honor all the lives lost.

Ikeem Isaac
Tavon Hammond
Troy Harrison
Javonte Harden
Tavon Wilson
Renika Howard
Demetrious Rich
Anthony Roberts
Ankita Verma
Gregory Sinclair
Rennie Milligan
Carlis Mabble
Dennis Lawson
John Cobb
Corey Dodd
Davonte Robinson
Melvin Harper
David Booth
Harold Blandon, Jr.
Alvin Stewart
Ronald Goode
Anthony Seward
James Rucker
Tommie Graham, Jr.
Edward Smith
Calvin Gilbert
Jasper Thomas
Sedrick Peterson
David Golden
Dominic Williams
MaryAnn Wellington
Jonathan Johnson-Clayborne
Santos Medrano
Darius Davenport
Justin Forney
Andre Haydel
Gregory Harding, Jr.
Jason Hodge
Deondre Johnson
Ray Parker
Maliek Brice
Kenny Truxon
Octavius Blackwell
Rodriguez Sawyers
Kaylyn High
Tevor Graham
Michael Perry
Thomas Michael-Braxton
Tywon Smith
William Moore
Therone L. Jones, III
Mason Hailey
Michael Davis
Taylor Davis
Jeremy Thompson
Nicholas McPherson
Jawan Armstrong
DeAndre Johnson
Kyeon Gaither
Markell Hendricks
Ryan Brunson
Jevano Johnson
Daunta Davis
Anthony Grandison
Quinton Rodgers
Samuel Dietrich
Deshawn McCoy
Tyree Lee
Kenneth Maddox
Lamont Green
Jahi Blackmon
Alfredo Brathwaite
Jaquan Purvis
Corey Moss
Diarah Baxter
Marcus Alston
Levar Mullen
Ruben Jackson, Sr.
Marvin Hawkins
Lee McFadden
Davon Mayo
Keith Mickles
Larry Matthews
West Cager
Tinesha Young
Kevon Dix
James Smith
Kenneth Smith
Shauna Phillips
Juan Grant
Derrell Briscoe
William James
Robert Richardson
Vernon Jacobs
Dashawn Shelton
John Holland, Jr.
Tyrone Johnson
Erskine Reed, Jr.
Jorge Perez
Frederick Nelson
James Lomax
Desha Jones
Ebae Drake
Darrell Walker
Wanda Diggins
Travis Gardner-El
Devone Manning
Lakesha Price
Sidney Brewer
Robert Williams
Terrell Patterson
Dejuan Conaway
James Chase
Emmanuel Olutunji
Tavon Kintchen
Frederick Nelson
Correy Cawthorn
Darrell Fordham, Jr.
Todd Davis
Andre Davis
Jennifer Velasquez
Cody Bonner
David Mackall, Jr.
Elisa Cottom
Donnie Walton
Meredeth Perry
Aaron Lemon
Antwane Knight
Ramone Manley
Gerald Brown
Derle Brooks
Terrell Matthews
Karl Jennings
Jessie Evans
Davone Brooks
Dominique Foster
Brandon Silver
Taven Lowther
Jawan Deferro Dukes
Dwane Harris
Tory Palmer
Devin Taylor
Antwain Jeremiah Seabon
Deandre Crawford
The Victim & Witness Services Unit

The Victim & Witness Services Unit (VWS) of the SAO serves the victims and witnesses of all crimes that occur in Baltimore City, regardless of the status or outcome of the case. The unit is staffed by a team of dedicated victim advocates and social workers who serve as liaisons between victims, witnesses and prosecutors.

In FY19, the SAO secured $1.7 million in Victims of Crime Act (VOCA) grant funds from the Governor’s Office of Crime Control and Prevention (GOCOP) to significantly expand and improve services offered to victims and witnesses of crime. VOCA grant funds were used to fill 24 victim advocate positions—including three new bilingual advocates—bringing our advocate total to 40. The funding received continues to aid our office in helping the citizens of Baltimore who have been victimized by crime.

Advocates take a holistic approach to make the process a little easier for the individuals/families affected by crime through education, resources, and services.

Tara Smith
VWS Advocate

The Victim & Witness Services Staff
The Family Bereavement Center

The Victim & Witness Services Unit also includes the Family Bereavement Center (FBC) - the only bereavement center in the state with a full-time staff to serve survivors of homicide. The FBC offers coordinated services to family members of homicide victims in Baltimore City including: grief counseling, help with other agencies, information for burial assistance, clean-up of crime scene referrals, information pertaining to court proceedings, and court escort services. Our mission is to serve and comfort the family members of individuals murdered in Baltimore City.

The FBC staff includes three therapist, two advocates, and a support staff member providing services to survivors of homicide. In 2019, FBC staff hosted adult support group nights every first and third Tuesday of each month. The FBC also co-hosted the Survivors Against Violence Everywhere (SAVE) Annual Holiday Gathering and tree lighting in December. In addition to hosting a number of group therapy sessions and going through rigorous staff trainings, the FBC was adopted for the second year in a row by Johns Hopkins Hospital’s Department of Radiology to provide gifts and dinner to 20 of our FBC families during the holidays.

I am proud to be a part of the SAO because we know that Victim’s Rights are for everyone. As a Victim Advocate for Individuals with Disabilities I help to increase access to the Criminal Justice System. Whether it is providing advocacy, court accompaniment, putting accommodations in place, or connecting to resources, I am here to make sure victims with disabilities are supported every step of the way.

Therese Lewis
VWS Advocate

#JusticeOverConvictions
In January 2019, the SAO launched an unprecedented campaign targeting victims and witnesses of crime in Baltimore City. Joined by victims and witnesses of crime, victim and witness advocates and community partners, the SAO unveiled the theme of the campaign, **You’re Not Alone. Together We’re Stronger**. The campaign launched to tell authentic stories from the perspective of family members directly impacted by crime while highlighting the services available for victim and witnesses of crime in Baltimore City. The SAO understands that the criminal justice system is ineffective without the trust and cooperation of victims and witnesses of crime, which is why the office remains committed to ensuring both victims and witnesses feel supported and protected throughout the judicial process and beyond.

The campaign, which included an overhaul of our agency’s website, the launch of an on-line app for citizens to track case information, billboards, and a series of public service announcements from various Baltimore victims and witnesses of violent crime.

To make the accessibility of services for victims and witnesses of crime more user-friendly, the SAO also created an additional website domain, [WWW.TOGGETHERWEARESTRONGER.COM](http://WWW.TOGGETHERWEARESTRONGER.COM).
Your’re Not Alone. Together We’re Stronger campaign was successful in its efforts to increase community knowledge regarding the services and resources the SAO offers victims and witnesses of crime. The campaign had over five million impressions total, when considering all advertisements and it more than doubled internet traffic to the SAO website. By connecting people with the correct resources, and improving the effectiveness of delivering resources, the SAO is able to directly improve the victim experience in Baltimore City and that is what the SAO strives to do every day.

The campaign included billboards (OPPOSITE TOP), website overhaul (OPPOSITE MIDDLE), and a series of public service announcements with the personal testimony of various Baltimore victims and witnesses of violent crime (OPPOSITE BOTTOM) and highlighting an array of victim and witness services offered by the agency (ABOVE).
Victims’ Emergency Fund

The Victims’ Emergency Fund, managed by the Victims & Witness Services Unit of the SAO, helps victims and witnesses with immediate needs that arise as a result of an encounter with crime. This fund provided over $18,000 in 2019 to victims and witnesses of crime in Baltimore City. Eligible costs include repairing broken windows and locks, replacing stolen medication, cleaning up crime scenes, and more.

As an advocate, I am dedicated and committed to providing the best services and resources to victims and witnesses as well as educating them about juvenile law and the juvenile court process and procedures. I am grateful for the lives that I touch and help heal. No one wants to be a victim. It is an honor and a privilege to help and assist victims and witnesses to be survivors.

April Matthews
VWS Advocate
Race to Support Baltimore’s Crime Victims & Witnesses

In September of 2019, the SAO hit the ground running with its 15th Annual Victims’ Fund Run. Over 100 runners and walkers registered for this year’s charity race, ready to run and willing to lend their support in fundraising to serve Baltimore’s victims and witnesses of crime. The top male and female finishers for this year’s race were Cecilia Alvarez (f) and Langston Gash (m).

We raise funds for the Victims’ Emergency Fund twice a year through Fund Run and Winter Solstice, hosting a successful race means that victims in need will have access to the resources they need during one of their most vulnerable times.
—State’s Attorney Mosby
Winter Solstice

In 2015, the SAO hosted its first Annual Winter Solstice benefiting the Victims’ Emergency Fund. Since then, over 1,000 attendees have gathered annually to not only eat, drink and celebrate dedicated prosecutors and support staff within the SAO, but to also commend community members that work to improve the criminal justice system. During 2019 the SAO raised over $25,000 for the Victims’ Emergency Fund during the annual Winter Solstice event held in December.
The Congressman Elijah E. Cummings Purpose in Spirit Award
Congressman Elijah E. Cummings
7th District of Maryland
The Congressman Elijah E. Cummings Purpose in Spirit Award is awarded to a community or clergy leader who leads with passion and a strong commitment to social justice that inspires communities to turn tragedy into triumph as they overcome obstacles and achieve success for the greater good.

The Shield Award
Robert Hur, United States Attorney for the District of Maryland
The Shield Award is given to a leader in the field of law enforcement who demonstrates a commitment to reducing violence in Baltimore City.

State Legislator Award
Delegate Erek Barron
Maryland House of Delegates
This State Legislator Award is awarded to a state elected official who supports the mission of the Office of the State’s Attorney for Baltimore City and contributes to public safety in Baltimore City.

Local Legislator Award
Councilman Edward Reisinger
10th District Baltimore City Council
The Local Legislator Award is awarded to a local elected official who supports the mission of the Office of the State’s Attorney for Baltimore City and contributes to public safety in Baltimore City.

Gloria Hertzfelt Award
Charlotte Conyer
The Gloria Hertzfelt Award is given to an individual who demonstrates a commitment to address the needs of the community by providing strong support to victims/witnesses that contributes to the successful prosecution of our most violent criminals.

The Force Multiplier Award
Michael Hankin
President and CEO of Brown Advisory
The Force Multiplier Award is awarded to a leader of an organization who provides resources to the community that multiplies the organization’s impact and empowers the community to accomplish greater things.
The Office of the State’s Attorney for Baltimore City, which is uncompromisingly committed to accountability, professionalism, and transparency— is working towards a future where community trust in the criminal justice system is restored; violent offenders are held accountable, and communities feel safe. We seek to cultivate an environment where success is measured not solely by the number of convictions obtained but how we engage communities and apply justice independent of one’s sex, race, religion, sexual orientation or occupation.
In 2019, the State’s Attorney began the year with the office’s first all staff meeting designed to begin shifting office culture to one that recognizes the need to move beyond incarceration-driven approaches and the need for policies that promote a smarter and more equitable justice system. These trainings are mandatory for all SAO staff and involve presentations and discussions from experts on topics ranging from the racial disparities that persist at every level within the criminal justice system from misdemeanor arrests to executions to the need for the prosecutor to understand the effects of trauma and the need to be trauma informed.
**Trainings**

**Equal Justice Institute**

Equal Justice Institute (EJI) trained SAO prosecutors in January of 2019. Founded in 1989 by Bryan Stevenson, a widely acclaimed public interest lawyer, EJI is a private, 501(c)(3) nonprofit organization that provides legal representation to people who have been illegally convicted, unfairly sentenced, or abused in state jails and prisons. EJI’s presentation focused on how the role of race in the criminal justice system and the impact of enslavement on mass incarceration.

**Witness to Innocence**

In May 2019, Witness to Innocence presented a workshop. The workshop was provided by death row exonerees who brought expertise in wrongful convictions rooted in their lived experience. The workshop stressed the mistakes that were made in the first place that led to the wrongful convictions of innocent men and women. These errors were made in the course of the legal process, and the reform of that process is also the key to preventing such errors in the future. Witness to Innocence is dedicated to empowering exonerated death row survivors to be powerful and effective voices in confronting problems in the criminal justice system in the United States. Witness to Innocence is committed to reducing the number of wrongful convictions in capital cases.

**The Vera Institute of Justice**

The training provided in September of 2019, explained the negative impact that mass incarceration has had on individuals, families, and communities, and showed how prosecutors have the power to drive change. The training began by introducing mass incarceration as a national phenomenon that operates locally and then exposed the problems of mass incarceration, including its origin in slavery and its ongoing racially disparate impact and provided examples of reforms implemented by prosecutors’ offices around the country. The goal of the training was to create a shared understanding of the problem of mass incarceration and the need for prosecutors to champion the policy reforms needed to combat this problem.

**Trauma-Informed Approaches in the Criminal Justice System**

In May 2019, William Kellibrew, an international advocate and trauma survivor, shared his message of courage and hope with the SAO. This message focused on addressing the essential components of a Trauma-Informed judicial practice/courtroom and provided education on Trauma-Informed approaches, generally.
The SAO believes that justice can only be served when prosecutors are fully engaged with their community and when those communities have faith in their prosecutors. Every community contact gives prosecutors an opportunity to build public confidence in the justice system. This is why over the past five years, the SAO traveled to over 1,750 community engagement events in an attempt to break down barriers of distrust among law enforcement and communities. The following list includes nearly 550 community organizations, over 70 youth groups, almost 100 women’s empowerment organizations, and over 100 schools and universities.

<table>
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<tr>
<th>ADVOCACY &amp; COMMUNITY ORGANIZATIONS</th>
<th>DOWNTOWN PARTNERSHIP</th>
<th>LIVING CLASSROOMS FOUNDATION</th>
<th>RESERVOIR HILL MUTUAL HOMES, INC.</th>
<th>BALTIMORE CITY CRIMINAL JUSTICE</th>
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<td>AMERICAN PROGRESSIVE TELEVISION ASSOCIATION</td>
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<td>THE AFRICAN AMERICAN FESTIVAL</td>
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<td>CONGRESSIONAL BLACK CAUCUS, FAITH</td>
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<td>MT. HEBRON BAPTIST CHURCH</td>
<td>THE SOJA GAIKAI, PEACE AND COMMUNITY RELATIONS COMMITTEE</td>
<td>CONGRESSIONAL BLACK CAUCUS, FAITH</td>
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<td>TULIP HOUSE</td>
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<td>MT. PLEASANT CHURCH AND MINISTRIES</td>
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<td>TUSKESSE NATIONAL ALUMNI ASSOCIATION</td>
<td>MAYOR BERNARD C. &quot;JACK&quot; YOUNG</td>
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<td>NAACP, MARYLAND STATE</td>
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<td>INSTITUTE</td>
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<td>BUILD (BALTIMORES UNITED IN LEADERSHIP DEVELOPMENT)</td>
<td>GUADENZIA, INC.</td>
<td>NEW SHELTON BAPTIST CHURCH</td>
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<td>CHARLES VILLAGE COMMUNITY BENEFACTORS</td>
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<td>OPEN SOCIETY INSTITUTE OF BALTIMORE</td>
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<td>CHURCH OF THE REDEMPTION OF THE LORD</td>
<td>JOHN HOPKINS UNIVERSITY, COMMUNITY</td>
<td>PENNINSULA AVENUE AME ZION BAPTIST CHURCH</td>
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<td>PHILHOC MERCHANT ASSOCIATION</td>
<td>FACE BALTIMORE</td>
<td>JOHNS HOPKINS UNIVERSITY, CENTER FOR GUN POLICY AND RESEARCH</td>
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<td>RAIL2 TRAILS CONSERVANCY</td>
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<td>JOHNS HOPKINS UNIVERSITY, JAIL TUTORIAL &amp; PROJECT</td>
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<td>CREATED FOR SO MUCH MORE WORSHIP</td>
<td>LAKEVIEW TOWERS</td>
<td>RAISED IN CHERRY HILL (B.C.H.)</td>
<td>BETHANY BAPTIST CHURCH</td>
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Five years ago, State's Attorney Mosby created the Policy and Legislative Affairs Division within the SAO because she understood that in order to ensure justice over convictions and to have an effect on the laws in which we implement, prosecutors must do more than just advocate in the courtroom. Prosecutors must also advocate for fair and just laws, which requires us to have a voice in Annapolis. For five years, State's Attorney Mosby and her staff have worked to change state laws with the goal of restoring trust in the criminal justice system, holding violent offenders accountable, and better serving victims of crime.
**Post-Conviction Review - State’s Motion to Vacate**

This bipartisan legislation allows judges to grant a prosecutor’s request to vacate a conviction “in the interest of justice and fairness”. This legislation was proposed after recent incidents in the Baltimore criminal justice system exposed a gap in the law where there is no clear procedural right for a prosecutor to formally ask a judge to revisit a conviction and secure justice for those unfairly or wrongly convicted. This legislative victory was a bipartisan effort that has brought Maryland in line with other states that have already enacted similar legislation including California, Arizona, Massachusetts, and New York. With this legislation, to date almost 650 motions to vacate filed by the SAO have been granted in relation to cases that were reliant on testimony from corrupt Gun Trace Task Force officers.

**Sexual Assault Evidence Collection Kits**

Requires that a sexual assault evidence collection kit be submitted to a forensic laboratory for analysis and inform a victim who wishes to remain anonymous and not file a criminal complaint that they may initiate a criminal complaint at a future time.

**Child Sex Trafficking Screening and Services Act of 2019**

Requires a law enforcement officer and social services agency who suspects a child that has been detained is a victim of sex trafficking to notify a regional navigator.

**Grace’s Law 2.0**

Electronic Harassment and Bullying – Prohibits a person from maliciously engaging in electronic communications, which can intimidate, harass or cause serious physical or emotional distress to a minor.
There's a growing number of prosecutors nationwide who are examining how best to implement criminal justice reform from within. As part of this reform, many elected prosecutors are reconsidering marijuana prosecution policies for several reasons including the need to address racially disproportionate punitive approaches to drug use, a desire to achieve more sensible use of scarce resources and the recognition that criminalizing drug use has not led to safer or healthier communities. This thinking is based on evidence that increasing rates of drug imprisonment do not result in lower rates of drug use, arrests, or overdose deaths. Instead, mass incarceration for drug offenses has devastating consequences for those incarcerated and their families and communities. Excessive punishment of drug crimes perpetuates the cycles of generational trauma and socioeconomic marginalization that, in turn, intensify the social determinants of drug use.

Based on these and other concerns, on January 29th of this year, State’s Attorney Mosby announced that she would use her discretion as a prosecutor to stop devoting resources to the prosecution of marijuana possession charges, regardless of weight and criminal history. The SAO then moved to vacate the convictions of almost 5,000 marijuana possession convictions dating back to 2011.

In tandem with the announcement of this policy, the SAO also released a detailed white paper entitled, “Reforming a Broken System: Rethinking Marijuana Prosecution in the city of Baltimore,” in it is enumerated the lack of public safety value in the prosecution of marijuana possession; the counterproductive nature of utilizing limited law enforcement resources for a crime with no public safety value; and the racially disparate enforcement of marijuana laws resulting in adverse collateral consequences for poor Black and Brown communities in Baltimore.

The following common sense changes were made to the SAO’s marijuana policy in 2019:

- SAO will no longer prosecute marijuana possession cases, regardless of weight or a person’s prior criminal record.
- SAO will prosecute distribution of marijuana as long as there is articulated evidence of intent to distribute beyond possession.
- Every individual charged for the first time with felony possession with intent to distribute or with felony distribution will be referred to the AIM TO B’MORE Diversion Program.
- SAO is seeking to vacate nearly 5,000 prior marijuana convictions dating back to 2011.
- SAO has proposed legislation that would give prosecutors the power to vacate convictions in the interest of justice.
The SAO’s policy shift is detailed in its first policy paper entitled, “Reforming A Broken System: Rethinking The Role Of Marijuana Prosecutions In Baltimore City”
Wrongful convictions are not isolated or rare events but instead arise from systemic defects. State’s Attorney Mosby recognizing this, reconfigured and expanded in 2015, the Conviction Integrity Unit (CIU), charging the division with investigating claims of actual innocence and wrongful convictions.

Today, CIU is one of only three CIUs in the state and is the longest existing CIU in the State. Since 2015 the CIU has exonerated nine men who served combined over 250 years in prison for crimes they did not commit. In 2019, CIU exonerated five men.

Alfred Chestnut, Ransom Watkins, and Andrew Stewart, were arrested on Thanksgiving Day in 1983 and convicted for the murder of a 14-year-old Baltimore teenager. Detectives targeted the three men, all 16-year-old Black boys, using coaching and coercion of other teenage witnesses to make their case. Chestnut, Watkins and Stewart were jailed for 36 years for a crime they did not commit.

“These three men were convicted, as children, because of police and prosecutorial misconduct. What the state, my office, did to them is wrong. There is no way we can ever repair the damage done to them. We can’t be scared of that and we must confront it.”
—State’s Attorney Mosby
During December of 2019, the SAO announced the development of the "Resurrection After Exoneration" program in honor of Malcolm Bryant, an exoneree who spent 18 years in prison after being convicted of a murder that he did not commit. Mr. Bryant passed away just months after the CIU exonerated him in 2016. The program will work in collaboration with other agencies to ensure exonerees are connected to the services they need, including support for mental health, physical health, and education. These services are imperative to successful reintegration.

Kenneth McPherson and Eric Simmons, who are brothers, were incarcerated for nearly 25 years in prison for a murder they did not commit. McPherson and Simmons were tried before a jury and convicted of conspiracy to commit murder. Both were sentenced to life.

"It is my hope that now you are both set free, that you’re able to return home, heal, adjust to this rightly-deserved freedom, and live your lives to the fullest potential."

—State’s Attorney Mosby
ALTERNATIVES TO INCARCERATION

Prosecutors are the gatekeepers to the criminal justice system — and determine who enters the criminal justice system and who gets a second chance. State’s Attorney Mosby, takes this responsibility seriously and in efforts to use limited public resources wisely while promoting public safety and reducing harm, makes diversion the rule whenever possible.

Research has shown that public safety and community are often best served by keeping people who commit low-level offenses out of the criminal justice system. Diversion and alternatives to incarceration provide ways for individuals who have broken the law to be held accountable without disrupting their ability to lead productive lives and contribute to their community.

SAO Diversion Programs

**AIM TO B’MORE**

AIM TO B’MORE, created in 2015, is a diversion program where first time, nonviolent felony drug offenders are diverted from incarceration. AIM offers substance use treatment, mental and behavioral health care, life skills, mentoring, continuing education assistance, housing, health care, community service, job readiness and career development and placement. AIM is a no pressure enforcement, a two year supervised probation before judgment. AIM participants have their conviction struck after completion of the two years.

**LEAD**

LEAD is a voluntary pre-booking diversion program that allows officers to redirect low-level offenders engaged in drugs or prostitution activity to community-based behavioral health services, instead of jail and prosecution. LEAD not only diverts individuals from the criminal justice systems, but it also treats mental illness and substance use as a public health issue and not as a crime. Since it’s inception in 2017 LEAD has had over 320 referrals.
EARLY RESOLUTION COURT

Early Resolution Court is a gateway for several diversionary programs for offenders charged with non-violent misdemeanors.

Early Resolution Court is designed to effectively reduce and diminish the collateral consequences of criminal prosecution and offer treatment to the root causes of what led to the criminal behavior, including treatment for mental illness and drug use.

Early Resolution Court Consists of:

- **90-day Pre-Trial Diversion** – The defendant is under the supervision of a pre-trial agent and is required to take drug tests, complete drug treatment if assigned and complete 24 hours of community service.

- **The Docket for Homeless Persons** – Individuals who plead into the program receive wrap-around services provide by local nonprofit agencies based on an individualized plan designed to address the underlying issues that contribute to the person’s experience of homelessness.

- **Prostitution Diversion** – Provides in collaboration with community partners an alternative to incarceration that includes support services for individuals charged with prostitution.

- **Teen Court** – Maryland’s Teen Courts divert youth from the state’s Department of Juvenile Services who have been arrested for a misdemeanor offense and have admitted their involvement in the charge.

DRUG TREATMENT COURT (DTC) & MENTAL HEALTH COURT (MHC)

DTC provides an alternative to incarceration that includes mandated drug testing and treatment for drug addicted individuals charged with a crime (felony or misdemeanor).

MHC provides a treatment-based alternative to incarceration for individuals with a diagnosed mental illness charged with a crime (felony or misdemeanor). MHC is diversion from jail for eligible defendants which develops an individualized community-based clinical plan that addresses his or her specific behavioral and mental health needs.

DTC and MHC are located in both Circuit and District Court and both are evidence-based programs that divert people from jail and also encourage the treatment of mental illness and drug addiction. In 2019 DTC managed over 100 cases and had 50 graduates and MHC managed over 730 cases and had 41 individuals complete the program.

With one out of five individuals in Baltimore City having a mental health disorder, the SAO’s diversion programs play an integral role in decriminalizing drug addiction and mental illness, and are the start for the criminal justice system to humanely address the trauma many individuals in Baltimore have faced.
SUPPORTING CRIMINAL JUSTICE REFORM

Letters of Support and Amicus Briefs

As a demonstration of her support for criminal justice reform across the country, State’s Attorney Mosby has signed onto numerous amicus briefs in 2019 and presented locally and internationally in support of criminal justice reform.

An amicus brief is a legal document that supports a position under discussion in a court case. State’s Attorney Mosby signed onto briefs during 2019 in support of overdose prevention sites in Philadelphia, a case that was won against the Trump Administration, in support of Deferred Action for Childhood Arrivals (DACA), and in support of ending cash bail.

Similarly, State’s Attorney Mosby is a signatory to letters supporting drug treatment in jail, opposing the criminalization of abortion, and repudiating comments made by US. Attorney General William Barr regarding progressive prosecutors.

“As prosecutors, it is our affirmative obligation to rectify and to right the wrongs of the past, the present and the future.”
—State’s Attorney Mosby
Over the last four decades, the total incarcerated population in the United States has quintupled, to 2.2 million, or nearly one out of one hundred adults. Each year 10 million people cycle in and out of jail. There are many causes for this, but the SAO realizes that punitive policies only increase incarceration, erode communities and waste limited resources for little increase in public safety. Because of this, State’s Attorney Mosby presented remarks locally, nationally and internationally during 2019. These remarks spoke to her firsthand knowledge on the need for criminal justice reform and why this need is necessary not just in Baltimore City but across the globe.

### Presentations Across the Globe

#### GERMANY AND PORTUGAL
State’s Attorney Mosby joined more than 20 leading prosecutors from across the United States to participate in an international site visit to observe and learn from pioneering criminal justice models in Europe that have helped reduce incarceration and save lives through policies focused on restraint in charging, public health harm reduction strategies and decriminalization of drug use.

#### KENYA
State’s Attorney Mosby presented to Kenyan prosecutors regarding the new wave of prosecutors across the country promising less incarceration and more fairness within the justice system. Her presentation made recommendations and outlined her programs in Baltimore City, that are meant as a blueprint for criminal justice reform that begins with the premise that the level of punishment in the United States is neither necessary for public safety nor a pragmatic use of resources.

#### UNITED STATES CONGRESS
State’s Attorney Mosby testified before the U. S. House of Representatives Judiciary Subcommittee on Crime, Terrorism, and Homeland Security at the “Marijuana Laws in America: Racial Justice and the Need for Reform” hearing. This was the first hearing of its kind in recent history as Congress begins to takes an in-depth look at the injustices of marijuana prohibition and discussions to initiate federal law reform.

#### SCOTLAND
State’s Attorney Mosby joined law enforcement professionals and public health professionals from the United Kingdom and the United States at a round table discussion focusing on solutions for the justice system and the intersection of criminal behavior and public health.
COURT IN THE COMMUNITY

Court in the Community is an event created by State’s Attorney Mosby and held quarterly by the Community Engagement Division with the purpose of educating the public about the criminal justice process. Initially housed in the courthouse, then transitioned to locations throughout the City, Court in the Community has covered criminal justice topics including recidivism, domestic violence, sexual assault, LGBTQ+ rights, and juvenile justice. The event typically includes an overview of the court process as it relates to the topic at hand, interactive panel discussion with subject matter experts, and a question and answer session with State’s Attorney Mosby.
Our Court in the Community events have been a very effective means to engage and to educate the public about different areas of the criminal justice process from the perspective of the State’s Attorney’s Office. The community learns a lot, and we get to hear their concerns, ideas and suggestions. Every court in the community gets better and better.

—Derrick Greene
Director of Community Engagement
Juvenile offenders in Baltimore City are becoming increasingly brazen and violent in their crimes. According to Maryland Department of Juvenile Service data, the number of youths charged as adults in Baltimore City is up by 38% since 2014. This is significant because, while it is a decrease from last year, juveniles are only charged as adults when their crimes are exceptionally heinous in nature, including but not limited to first degree murder, rape, sex offense, armed carjacking and robbery with a dangerous weapon. While we, as prosecutors, are limited by the constraints of the law as to what we can do to hold violent youth accountable, we can attempt to reach our youth before they potentially engage in violence. That’s why, under the Mosby Administration, the SAO has made significant investments in our youth to engage them in the positive aspects of the criminal justice system. During 2019, State’s Attorney Mosby swore in 60 students for the fifth year in a row through the Junior State’s Attorney program, reached over 100 fourth and fifth graders through Great Expectations and gave more than 2,700 youth and their families a safe and fun alternative on Friday nights through #B’MorePop-Ups. The SAO not only prosecutes those who commit crimes in Baltimore City, but also plays an active role in the prevention of crime by getting to youth before they run the risk of getting entangled in the criminal justice system.

Thank you to the Partners Who Made Our Pop-Ups A Success!

- ARENA PLAYERS
- AVA FIELDS DANCE MINISTRY
- BALTIMORE CITY AQUATICS
- BALTIMORE OFFICE OF PROMOTION AND ARTS (BOPA)
- BALTIMORE CITY PUBLIC SCHOOLS
- BALTIMORE CITY RECREATION AND PARKS
- BALTIMORE POLICE DEPARTMENT
- BALTIMORE TEACHERS UNION
- BMORETHANDANCE CENTER FOR URBAN FAMILIES
- COLDSTREAM, HOMESTEAD, MONTEBELLO COMMUNITY ASSOCIATION (CHUM)
- MAYOR BERNARD C. “JACK” YOUNG
- DJ OKKK
- DTLR
- ELLIS G. BROWN, JR.
- FEARLESS DANCE EMPIRE
- FUN CITY
- H&S BAKERY
- KIDZ INC.
- LIL BLACK
- MARCHING ELITE
- MICHAEL BATTLE AND RESTORING INNER CITY HOPE (R.I.C.H)
- MORGAN STATE UNIVERSITY COMMUNITY MILE
- NORTHEAST COMMUNITY RELATIONS COUNCIL
- RALPH BLACK
- RONDELL STREET
- SHAKE AND BAKE FAMILY FUN CENTER
- ULYSSES MILLER
- ZION BAPTIST CHURCH
Now approaching its sixth year, the Junior State’s Attorney (JSA) program is a six-week summer intensive for current and rising ninth-grade Baltimore City students. The JSA program aims to build trust and faith in the criminal justice profession by exposing students to careers in the fields of criminal justice and government. Students are selected based on a written essay, application and interview. Selected students are sworn in as official Junior State’s Attorneys, and spend the summer meeting with judges, prosecutors, police officers, sheriff deputies, forensic experts, elected officials, civil rights activists, and more. The summer concludes with a mock trial presentation at the University of Baltimore before sitting Baltimore City judges, friends and family. JSAs are paid through the YouthWorks program and can continue their engagement with the SAO at the conclusion of the program by participating in the JSA Alumni Association. During 2019 the SAO employed sixty students through the JSA program.
Great Expectations

Launched in the 2015-2016 school year Great Expectations (GE) is a ten-month program that introduces fourth grade Baltimore City Public School students to careers in the criminal justice system. During 2019 GE was in five schools including Sharp Leadenhall, Harlem Park Elementary, Furman L. Templeton, Dorothy Heights and Eutaw Marshburn. During this time, GE exposed almost 100 fourth and fifth graders to positive careers in the criminal justice system.

The goal of the program is to encourage local youths’ interest in law enforcement careers, and expose students to the positive side of the criminal justice system while improving students’ critical thinking and reading skills. Once a month, criminal justice professionals from the SAO, Public Defender’s Office, BPD, Baltimore City Fire Department, District and Circuit Courts, City and State Legislatures, and community activists engage GE students and educate them on their profession and role within the criminal justice system.

Project 17

Project 17, launched by the SAO in 2017 in Baltimore City high schools, provides monthly workshops and resources to help students achieve academic excellence, reduce truancy, and earn practical work experience. The SAO offers students with part-time employment opportunities with local businesses in exchange for improvements in student attendance and academic achievement. If the students fulfill their obligations to the program, local employers continue students’ employment. During 2019 the SAO supported 15 students through Project 17 at Frederick Douglas High School and Renaissance Academy in Baltimore City.
In the summer of 2017, the SAO launched a series of Pop-Ups to provide free programming to youth and their families during the critical evening hours of 6:00 p.m. to 9:00 p.m. on Fridays when juvenile crime is most likely to occur. Since inception, almost 7,000 youth and their families have attended the summer Pop-Up series’. During the 2019 Pop-Up series, the SAO served over 2,700 youth and their families at twelve different Pop-Ups, with more than fifty percent of participants ranging in ages 11-15. Recognizing the need and popularity of Pop-Ups, this programming continues to provide youth and their families with fun, safe activities during the summer months. Be sure to check our website for the Summer 2020 Pop-Up Series and/or text “BaltSao PopUp” to 468311.
THE SAO’S COMMUNITY LIAISONS WORK REGULARLY WITH OVER 90 COMMUNITY GROUPS THROUGHOUT THE CITY.

1. NORTHWESTERN
   MARSHALL BELL
   “I’m glad Ms. Mosby brought back the community liaison program. In prior State’s Attorneys administration’s we felt like nobody was listening or cared about what was happening around here. Now, we know that we’re not alone.”
   —John L. Crew, Jr., President, Ashburton Area Association

2. EASTERN
   TONY GLOVER
   “We have a lot of seniors in this community, and a lot of families. Good people. Hardworking people. But these are scary times. It’s nice to have someone who will come to our meetings and let us know what we need to be mindful of.”
   —Eunice Peacock, Berea Community resident

3. SOUTHWESTERN
   “Our liaison keeps us informed about important court cases and helps with impact letters. She communicates our concerns about the criminals and crime in our community to her office and if we didn’t have a liaison, my community wouldn’t know what happens once an individual has been arrested.”
   —Dorothy Cunningham, Irvington Community Association

4. CITYWIDE
   LGBTQ+
   MERRICK MOISE
   “Merrick has been very helpful with bridging the gap between the police department and the LGBTQ community. He can always be relied on when the community needs him. I do not know what I would do without his help.”
   —Sgt. Kevin Bailey
SOUTHEASTERN  
MICHELLE LEE  
“Our liaison has always been there for me when trying to get information, or when I need help sending community impact letters. She’s played a critical role in helping Butchers Hill be responsible in our efforts to make Baltimore safer.”  
— Carolyn,  
Butchers Hill resident

NORTHEASTERN  
ANDREA CURLEY  
“The community Liaison program is a step in the right direction for fighting crime and sharing information within the office”  
— Ulysses Miller  
NE CRC President

SOUTHERN  
EVELYN VARGAS  
“I can say without hesitation that States Attorney Marilyn Mosby has been pivotal to our success in crime reduction in our community. She has been courageous and fearless in bringing charges and convictions when the community has identified issues relating to crime.”  
— Cleoda R. Walker,  
Cherry Hill Public Safety Chair

SOUTHEASTERN  
MICHELLE LEE  
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WE ARE IN THE

JUSTICE BUSINESS